

## Office of the Attorney General State of Texas

DAN MORALES

December 22, 1995

Ms. Lan P. Nguyen Assistant City Attorney City of Houston P.O. Box 1562 Houston, Texas 77251

OR95-1591

Dear Ms. Nguyen:

The City of Houston (the "city") asked whether certain information is subject to required public disclosure under the Texas Open Records Act, chapter 552 of the Government Code. That request was assigned ID# 22411.

The city received a request for information concerning information about a particular house. The city claimed the information at issue is protected from disclosure under the informer's privilege as incorporated into section 552.101 of the Government Code.

Texas courts long have recognized the informer's privilege, see Aguilar v. State, 444 S.W.2d 935, 937 (Tex. Crim. App. 1969); Hawthorne v. State, 10 S.W.2d 724, 725 (Tex. Crim. App. 1928), and it is a well-established exception under the Open Records Act, Open Records Decision No. 549 (1990) at 4. For information to come under the protection of the informer's privilege, the information must relate to a violation of a civil or criminal statute. See Open Records Decision Nos. 515 (1988) at 2-5, 391 (1983). In Roviaro v. United States, 353 U.S. 53, 59 (1957), the United States Supreme Court explained the rationale that underlies the informer's privilege:

What is usually referred to as the informer's privilege is in reality the Government's privilege to withhold from disclosure the identity of persons who furnish information of violations of law to officers charged with enforcement of that law. [Citations omitted.] The purpose of the privilege is the furtherance and protection of the public interest in effective law enforcement. The privilege recognizes the obligation of citizens to communicate their knowledge of the commission of crimes to law enforcement officials and, by preserving their anonymity, encourages them to perform that obligation.

Although the "informer's privilege" aspect of section 552.101 ordinarily applies to the efforts of law enforcement agencies, it can apply to administrative officials with a duty of enforcing particular laws. Attorney General Opinion MW-575 (1982) at 2; Open Records Decision Nos. 285 (1981) at 1, 279 (1981) at 1-2; see also Open Records Decision No. 208 (1978) at 1-2. This may include enforcement of quasi-criminal civil laws. See Open Records Decision Nos. 515 (1988) at 3, 391 (1983) at 3.

The city did not demonstrate how the informer's privilege is applicable to the information at issue. The documents provided to this office for review contain no mention of wrongdoing or violations of law. Furthermore, the city failed to demonstrate that there were any reports or allegations of wrongdoing or violations of the law. Open Records Decision Nos. 582 (1990) at 2, 579 (1990) at 8. Therefore, the information at issue must be released.

We are resolving this matter with an informal letter ruling rather than with a published open records decision. This ruling is limited to the particular records at issue under the facts presented to us in this request and should not be relied upon as a previous determination regarding any other records. If you have questions about this ruling, please contact our office.

Yours very truly,

Ruth H. Soucy

Assistant Attorney General Open Records Division

RHS/rho

Ref.: ID# 22411

Enclosures: Submitted documents

cc: Mr. K.C. Bindel

Adjuster
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(w/o enclosures)